

3/27/78 – Presidential Briefing – Urban and Regional Policy Group, “Conserving America’s Communities and Neighborhoods.”

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Presidential Briefing
by the
Urban and Regional Policy Group

Conserving America's Communities
and Neighborhoods

NATIONAL URBAN POLICY:

**CONSERVING AMERICA'S
COMMUNITIES AND
NEIGHBORHOODS**

**DIVERSE
NEIGHBORHOODS OF
ARCHITECTURAL AND
HISTORIC VALUE**

**CULTURAL AND
FINANCIAL
CENTERS**

**CRITICAL TO
AMERICA'S
ECONOMIC
STRENGTH AND
QUALITY OF LIFE**

**THROUGH THE
AGES CITIES HAVE
ADVANCED
CIVILIZATION**

**WHY CITIES
ARE WORTH
SAVING**


**PHYSICAL PLANT
WORTH \$3 TRILLION**

**CONSERVE ENERGY
AND
RESOURCES**

**AMERICANS VIEW
CITIES AS THE
CENTER OF
AMERICAN SOCIETY**

**70% OF
AMERICANS LIVE
IN URBAN AREAS
AND MOST OF
AMERICA'S POOR
LIVE IN CENTRAL
CITIES**

GOALS FOR NATIONAL URBAN POLICY



**PRESERVE
THE HERITAGE AND
VALUES OF
AMERICA'S OLDER
CITIES**

**MAINTAIN
THE INVESTMENT IN
OLDER CITIES
AND THEIR
NEIGHBORHOODS**

**ASSIST
NEWER CITIES
CONFRONT
THE CHALLENGES
OF GROWTH**

**PROVIDE
IMPROVED
HOUSING, JOB
OPPORTUNITIES
AND
COMMUNITY
SERVICES**

**URBAN
PROBLEMS ARE
FOUND
EVERYWHERE**

- OLDER AND NEWER CITIES
- SMALL AND LARGE CITIES
- LARGE CITIES • NORTHERN
AND SOUTHERN
CITIES

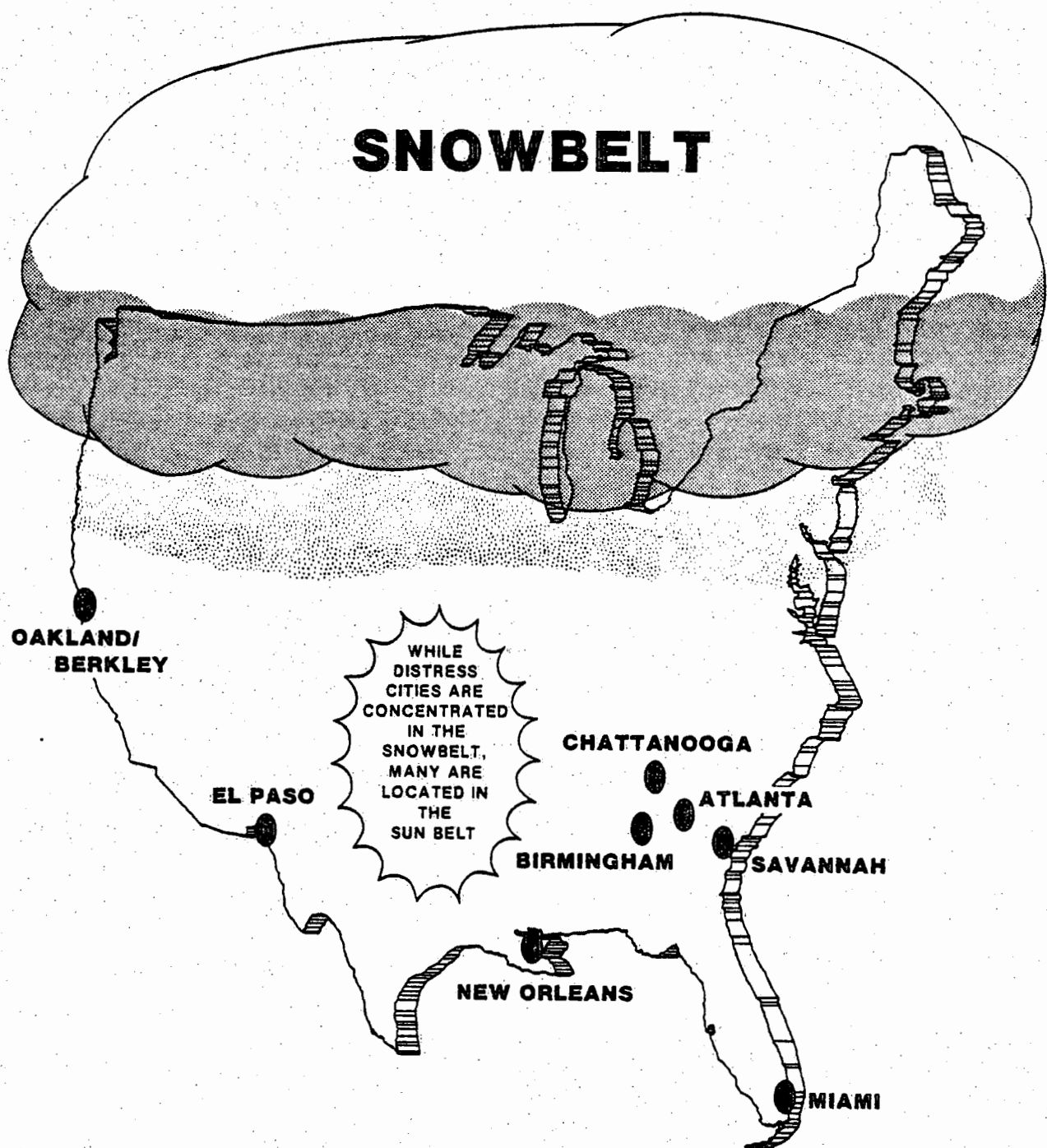
• SOME CITIES
ARE IN SERIOUS
TROUBLE, ECONOMICALLY
AND SOCIALLY...**THEY NEED
HELP** • OTHERS HAVE
SOME PROBLEMS **BUT
THEY CAN MANAGE**
• SOME ARE HEALTHY
**BUT CONDITIONS EXIST
FOR FUTURE
PROBLEMS**

**OLDER
DISTRESSED
CITIES FACE:**

- POLLUTION • HIGH TAXES
- POOR SCHOOLS • CRIME
- FISCALLY STRAINED
BUDGETS • LOSS OF JOBS
- POVERTY • FLIGHT OF PEOPLE
AND INDUSTRY • ERODING TAX
BASES • OBSOLETE PHYSICAL
STRUCTURES • OUTMODDED
DEVELOPMENT
- RACISM

**GROWING CITIES
FACE:**

- ENERGY INEFFICIENT
LAND USE • RESOURCE
WASTEFUL SPRAWL
- POCKETS OF POVERTY
- SOME PHYSICAL DECAY
IN OLDER AREAS



**PEOPLE
AND
INDUSTRY
MOVING OUT
OF CITIES**

**OUTMODED PHYSICAL
FACILITIES AND
DEVELOPMENTAL
PATTERNS**

**UNCERTAIN
ECONOMIC
GROWTH**

**LIMITED HOUSING
CHOICES**

**WHY CITIES
CAN'T
COPE**

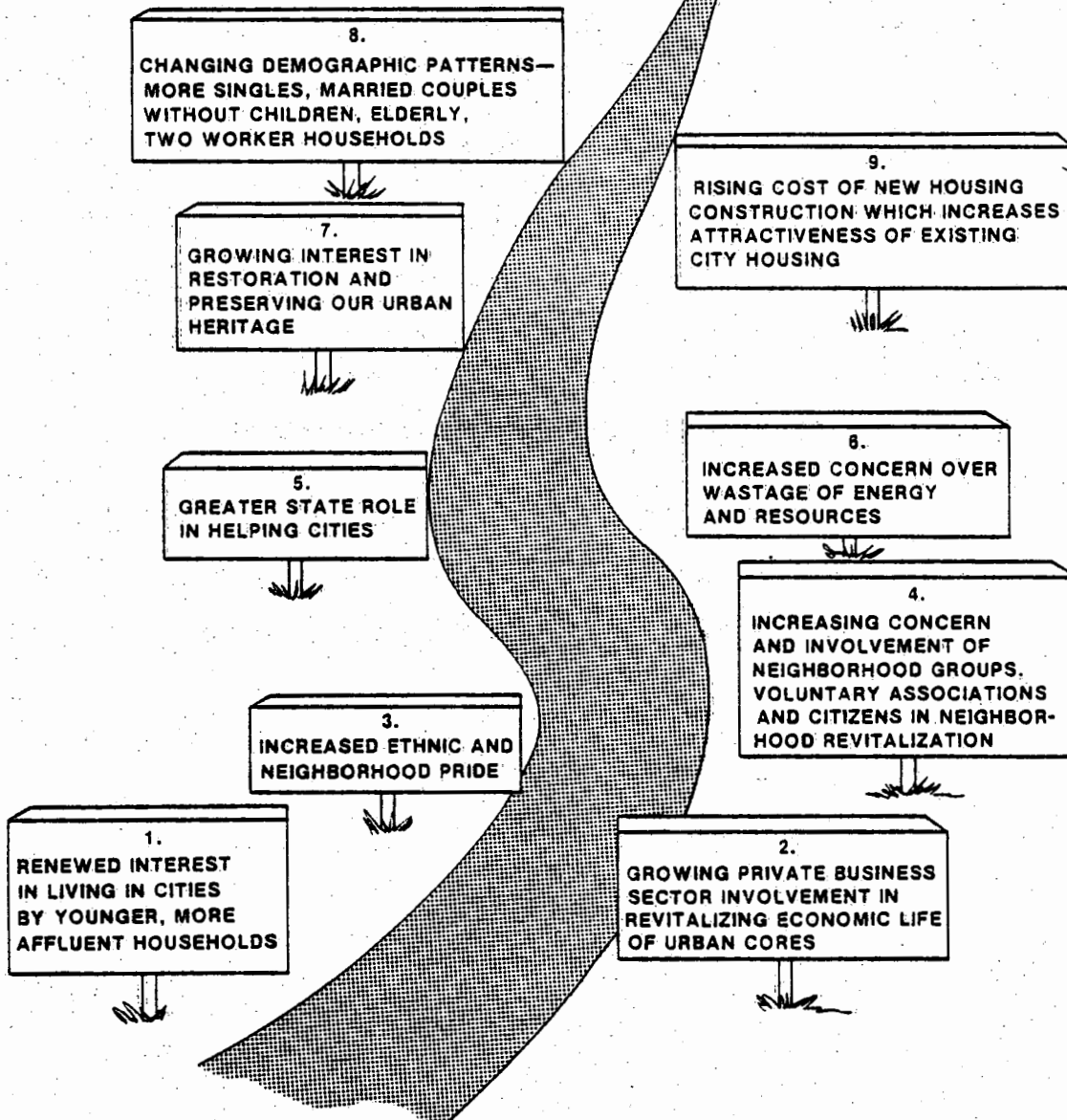
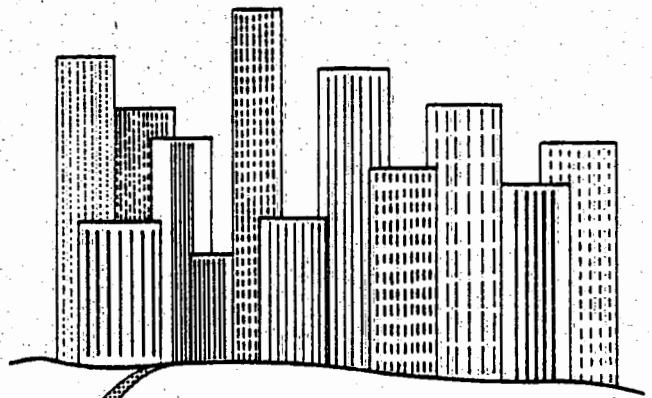
**LIMITED POWERS,
NARROW
BOUNDARIES,
FRAGMENTED
GOVERNMENT**

**MISMATCH
OF JOBS
AND SKILLS**

**FISCAL
IMBALANCE
AND DISPARITY**

**RACISM
AND
DISCRIMINATION**

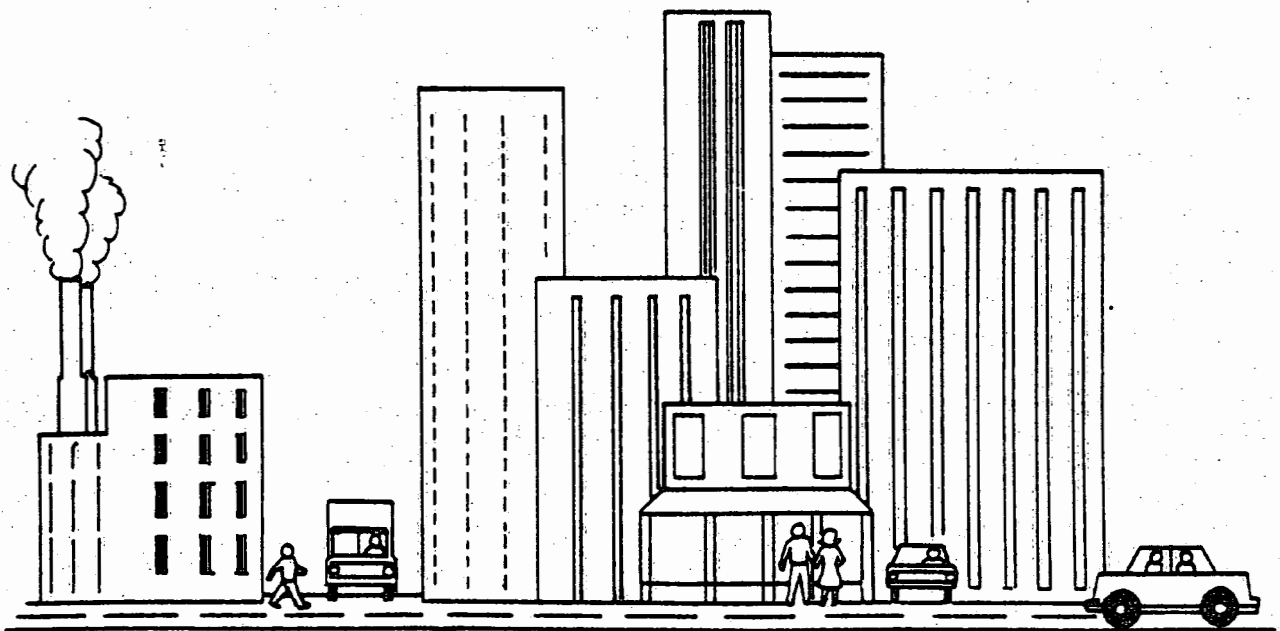
POSITIVE SIGNS FOR CITIES



**10 URBAN POLICY
RECOMMENDATIONS**

38 STRATEGIES

**100 + RECOMMENDATIONS TO IMPROVE
38 EXISTING FEDERAL PROGRAMS IN 9 AGENCIES**



**CONSERVING AMERICA'S COMMUNITIES
AND NEIGHBORHOODS**

NATIONAL URBAN POLICY:

**CONSERVING AMERICA'S
COMMUNITIES AND
NEIGHBORHOODS**

**POLICIES AND
STRATEGIES**

PROBLEM:

- UNCOORDINATED DELIVERY OF FEDERAL ASSISTANCE TO CITIES
- INCONSISTENT FEDERAL ACTIONS WHICH HURT CITIES

POLICY RESPONSE 1

EXISTING AND NEW FEDERAL PROGRAMS WILL BE ADMINISTERED IN A COORDINATED, EFFICIENT AND FAIR MANNER TO STRENGTHEN CITIES. ACTIVITIES WILL BE EVALUATED BEFORE APPROVAL SO THEY ARE CONSISTENT WITH POLICY.

POLICY 1: FEDERAL COORDINATION/ URBAN IMPACT

STRATEGIES

- **INITIATE URBAN IMPACT ANALYSIS
OF FEDERAL ACTIVITIES**
- **INCREASE INTERAGENCY
COORDINATION AND POLICY FOCUS**
- **CREATE AN URBAN DATA AND
EVALUATION CAPACITY**

PROBLEM: MANY STATES HAVE
BEEN INSENSITIVE TO
CITY NEEDS

POLICY RESPONSE 2

DEVELOP FIRM PARTNERSHIP WITH STATE
GOVERNMENTS TO ADDRESS URBAN
PROBLEMS.

PROVIDE INCENTIVES FOR STATES TO
IMPLEMENT COMPREHENSIVE URBAN
POLICIES AND STRATEGIES

POLICY 2: FEDERAL — STATE PARTNERSHIP

STRATEGIES

- **PROVIDE FLEXIBLE SUPPLEMENTAL FUNDS TO STATES WHICH ADOPT AND IMPLEMENT AN URBAN STRATEGY**

**PROBLEM: LACK OF LOCAL PLANNING
AND MANAGEMENT
CAPABILITY TO DEAL WITH
URBAN NEEDS**

POLICY RESPONSE 3

BUILD LOCAL PLANNING AND MANAGEMENT CAPACITY. PROGRAMS WILL SUPPORT LOCAL EFFORTS TO DEVELOP ECONOMIC, SOCIAL SERVICE, AND COMMUNITY DEVELOPMENT POLICIES AND STRATEGIES.

LOCAL GOVERNMENTS WILL PLAY A MAJOR ROLE IN COORDINATING THE USE OF FEDERAL FUNDS.

POLICY 3: STRENGTHEN LOCAL GOVERNMENT CAPACITY

STRATEGIES

- **CONSOLIDATE AND TAILOR
PLANNING ASSISTANCE**
- **CONSOLIDATE OVERLAPPING
TECHNICAL ASSISTANCE**
- **INCREASINGLY CHANNEL FEDERAL
PROGRAM FUNDS TO CITIES WITH
COMPREHENSIVE PLANS
HELP CITIES COORDINATE
FEDERAL PROGRAMS**

PROBLEM: NOT ENOUGH
RECOGNITION OF THE ROLE
OF VOLUNTARY ORGANIZATIONS
NEIGHBORHOOD GROUPS
& CITIZENS IN URBAN
REVITALIZATION

POLICY RESPONSE 4

ENCOURAGE AND SUPPORT THE EFFORTS OF
NEIGHBORHOOD AND VOLUNTARY GROUPS AND
PRIVATE CITIZENS IN REVITALIZING THEIR
COMMUNITIES

POLICY 4: REVITALIZE NEIGHBORHOODS

STRATEGIES

- **DELIVER TECHNICAL ASSISTANCE
TO NEIGHBORHOODS**
- **DEMONSTRATE NEW
TECHNOLOGY FOR
NEIGHBORHOOD REVITALIZATION
AND SERVICE DELIVERY THROUGH
PILOT PROJECTS**
- **PROMOTE NEIGHBORHOOD/
VOLUNTEER GROUP SELF HELP**

**PROBLEM: A DECLINING URBAN
 ECONOMY**

- DECLINING ECONOMIC BASE OF TROUBLED CITIES
- ALARMING UNEMPLOYMENT RISE IN TROUBLED CITIES
- LACK OF INCENTIVES TO ATTRACT, RETAIN, OR EXPAND EXISTING INDUSTRIAL BASE IN TROUBLED CITIES

POLICY RESPONSE 5

OFFER STRONG INCENTIVES FOR BUSINESSES AND INDUSTRY TO REMAIN, EXPAND, OR LOCATE IN ECONOMICALLY TROUBLED CITIES. END FEDERAL DISINCENTIVES FOR LOCATING IN TROUBLED CITIES WHERE POSSIBLE.

POLICY 5: PROMOTE CITY ECONOMIC HEALTH

STRATEGIES

- **PROVIDE INCENTIVES AND
REMOVE DISINCENTIVES**
- **TARGET FEDERAL PURCHASING**
- **PROVIDE LONG TERM CAPITAL TO
PRIVATE SECTOR**
- **HELP BUSINESSES MEET
ENVIRONMENTAL REGULATIONS**
- **LEVERAGE PUBLIC SECTOR FUNDS TO
SECURE PRIVATE INVESTMENT**
- **LOCATE FEDERAL FACILITIES IN
EXISTING URBAN AREAS**

PROBLEM: FISCALLY STRAINED CITIES

- MANY CITIES CAN'T MAKE ENDS MEET
- ERODING TAX BASE AS TAXPAYING PEOPLE AND INDUSTRY MOVE AWAY
- HIGH UNEMPLOYMENT, POPULATION DECLINE, ECONOMIC GROWTH LAG, LARGE DEPENDENCY POPULATIONS, OLD PHYSICAL PLANT
- CONFUSED SYSTEM OF INTERGOVERNMENTAL ASSISTANCE

POLICY RESPONSE 6

HELP DISTRESSED CITIES ADDRESS CRITICAL SHORT-TERM FISCAL PROBLEMS. MAKE EFFORTS WITH STATES TO STRENGTHEN THE LONG-TERM FISCAL CONDITION OF CITIES AND REFORM THE SYSTEM OF INTERGOVERNMENTAL AID.

POLICY 6: HELP CITIES' FISCAL CONDITION

STRATEGIES

- **AID FISCALLY DISTRESSED CITIES**
 - **TARGET BLOCK GRANTS AND EMERGENCY AID**
 - **DEVELOP CASE BY CASE CITY WORK OUT PLANS**
- **STRENGTHEN FINANCIAL SITUATION OF ALL CITIES**
 - **REFORM FEDERAL/STATE, LOCAL INTERGOVERNMENTAL AID SYSTEM**
 - **ENCOURAGE REGIONAL AND METROPOLITAN COST SHARING AND ADMINISTRATION OF SERVICES**

**PROBLEM: MANY OLDER CITIES
ARE NOT COMPETITIVE**

MANY CITIES EXHIBIT PHYSICAL DECAY, POLLUTION, POOR SERVICES, CRIME, POVERTY, ABANDONED NEIGHBORHOODS, LACK OF LIVING CHOICE

MILLIONS OF AMERICANS HAVE MOVED AWAY FROM CITIES

NEIGHBORHOOD DECLINE HAS CONTINUED IN OLDER CITIES

POLICY RESPONSE 7

HELP MAKE TROUBLED CITIES ATTRACTIVE PLACES TO LIVE AND WORK. HELP IMPROVE THE RANGE AND QUALITY OF SERVICES AVAILABLE TO RESIDENTS.

POLICY 7:

MAKE CITIES

ATTRACTIVE

PLACES TO

LIVE AND WORK

STRATEGIES

PROVIDE INCENTIVES FOR ATTRACTING MIDDLE INCOME PERSONS TO CITIES, WHILE MINIMIZING DISPLACEMENT OF THE POOR

ENCOURAGE REHABILITATION OF RESIDENTIAL AND COMMERCIAL STRUCTURES AND PUBLIC BUILDINGS

END MORTGAGE AND INSURANCE REDLINING

INCREASE EMPHASIS ON SOCIAL SERVICES, EDUCATION AND ANTI-CRIME EFFORTS

ENCOURAGE AND SUPPORT METROPOLITAN WIDE URBAN POLICIES AND STRATEGIES

PROVIDE INCREASED RECREATIONAL AND CULTURAL OPPORTUNITIES

***PROBLEM:* HAPHAZARD SETTLEMENT PATTERNS**

- URBAN SPRAWL EVERYWHERE
- ENERGY-INEFFICIENT SETTLEMENT PATTERNS
- UNCOORDINATED PLANNING AND DEVELOPMENT PROGRAMS

POLICY RESPONSE 8

HELP URBAN AREAS MANAGE GROWTH EFFECTIVELY. AMEND FEDERAL LAWS AND PROGRAMS TO DISCOURAGE SPRAWL AND ENCOURAGE ENERGY EFFICIENT SETTLEMENT PATTERNS.

POLICY 8: HELP REDUCE SPRAWL

STRATEGIES

- **AMEND PROGRAMS TO
DISCOURAGE SPRAWL**
- **COORDINATE FEDERAL AND
STATE ACTIONS AFFECTING
DEVELOPMENT**

PROBLEM:

LIMITED URBAN OPPORTUNITIES

**LITTLE PROGRESS SINCE THE KERNER
COMMISSION REPORT**

**INSTITUTIONAL RACISM AND RESULTING
DISCRIMINATION**

POLICY RESPONSE 9

**CARRY OUT STRONG MEASURES TO
ELIMINATE DISCRIMINATION AND RACISM
FROM ALL ASPECTS OF URBAN LIFE.
STRONG HUMAN RIGHTS LEADERSHIP BY
THE FEDERAL GOVERNMENT.**

POLICY 9: REDUCE RACISM AND DISCRIMINATION

STRATEGIES

- **EXPAND HOUSING OPPORTUNITIES**
- **PROVIDE CONTINUOUS WHITE HOUSE LEADERSHIP**
- **UNIFORM ENFORCEMENT OF EXISTING EQUAL OPPORTUNITY AND AFFIRMATIVE ACTION LAWS AND GUIDELINES**
- **STRENGTHEN EQUAL OPPORTUNITY AND AFFIRMATIVE ACTION LAWS AND GUIDELINES**

***PROBLEM:* URBAN UNEMPLOYMENT**

- MISMATCH OF JOBS AND SKILLS
- URBAN BLACKS CONSTANTLY UNEMPLOYED
2 TO 2.5 TIMES WHITE UNEMPLOYED
- 30% TO 40% BLACK YOUTH UNEMPLOYED
- LACK OF MOBILE JOB OPPORTUNITIES
FOR WOMEN

POLICY RESPONSE 10

EXPAND BUSINESS AND JOB OPPORTUNITIES
FOR THE URBAN POOR, MINORITIES, WOMEN.
SEEK WAYS TO INCREASE THE MOBILITY
OF THE GROWING NUMBER OF MEN AND
WOMEN TRAPPED IN POVERTY AND DEAD
END JOBS

POLICY 10:

EXPAND JOB OPPORTUNITIES FOR URBAN POOR, MINORITIES AND WOMEN

STRATEGIES

- **PROVIDE INCREASED INCENTIVES FOR COMPANIES TO HIRE THE STRUCTURALLY UNEMPLOYED**
- **PROVIDE JOBS THROUGH NEIGHBORHOOD UPGRADING AND ENERGY RETROFIT PROGRAMS**
- **TARGET TRAINING AND JOB CREATION PROGRAMS**
- **EXPAND TRANSPORTATION ACCESS TO DECENTRALIZED JOBS**
- **INCREASE OPPORTUNITY FOR MINORITY PROCUREMENT AND GRANT PROGRAMS**
- **IMPROVE JOB INFORMATION AVAILABILITY**

MAJOR URBAN INITIATIVES OF THE CARTER ADMINISTRATION JANUARY 1977 TO DATE

WELFARE REFORM

EXPANSION OF JOB PROGRAMS

INITIATION OF YOUTH EMPLOYMENT PROGRAM

**EXPANSION OF COUNTER-CYCLICAL PUBLIC
WORKS**

EXPANSION AND TARGETING OF CDBG

INITIATION OF UDAG

**STRENGTHENING AND REORGANIZATION OF
EQUAL OPPORTUNITY/AFFIRMATIVE
ACTION AGENCIES**

TARGETING OF CETA (proposed)

EXPANSION OF ESEA (proposed)

EXPANSION OF HOUSING PROGRAMS

**CONTINUE AND TARGET COUNTER CYCLICAL
REVENUE SHARING (ARFA)**

S' 'RENGTHS OF THE CARTER URBAN POLICY-MAKING PROCESS

- RESULTS FROM INTERAGENCY COLLABORATION WHICH GENERATED AGENCIES' COMMITMENTS
- AN OPEN PROCESS WHICH INVOLVED:
 - **NEIGHBORHOOD GROUPS**
 - **PRIVATE CITIZENS**
 - **CIVIL RIGHTS REPRESENTATIVES**
 - **CORPORATE REPRESENTATIVES**
 - **UNIONS**
 - **PUBLIC INTEREST GROUPS**
 - **VOLUNTEER GROUPS**
 - **MINORITY GROUPS**
- INVOLVED EXHAUSTIVE EVALUATION OF EXISTING PROGRAMS
- PARTICIPATION BY MAYORS, GOVERNORS, LEGISLATORS, OTHER PUBLIC OFFICIALS

STRENGTHS OF THE PROPOSED URBAN POLICY

- BASED ON DETAILED PROBLEM ANALYSES
- REFLECTS COMPREHENSIVE APPROACH: NOT A SIMPLISTIC CENTERPIECE APPROACH
- ADDRESSES BOTH PLACE AND PEOPLE CONCERNS
- REFLECTS WILLINGNESS TO TACKLE DIFFICULT ISSUES:
 - **DECLINE OF SOME OLDER CITIES**
 - **REDUCTION OF SPRAWL**
 - **RACISM**
 - **HARD-CORE UNEMPLOYMENT**
 - **UNMANAGED GROWTH OF NEW CITIES**
- PROPOSES REFORM OF EXISTING INVENTORY AND PROPOSES STRATEGIES TO IMPROVE COORDINATION
- PROVIDES CONTEXT TO CONTINUOUSLY EVALUATE URBAN IMPACT OF FEDERAL ACTIVITIES
- CREATES FRAMEWORK FOR CONTINUOUS UPDATE OF FEDERAL POLICIES AND STRATEGIES
- CREATES STATE, LOCAL GOVERNMENT , BUSINESS AND NEIGHBORHOOD PARTNERSHIPS

**URBAN POLICY REVIEW
OF KEY EXISTING PROGRAM
RECOMMENDATIONS**

SUMMARY OF URPGE EXISTING PROGRAM RECOMMENDATIONS BY AGENCY

DEPARTMENT OF HOUSING & URBAN DEVELOPMENT

- LEVERAGING OF PUBLIC/PRIVATE FUNDS FOR NEIGHBORHOOD REVITALIZATION THRU NEIGHBORHOOD SERVICES PROGRAM
- CHANGE GUIDELINES TO EXPAND USE OF 312 FOR MULTI-FAMILY
- USE OF TARGETED TANDEM IN THE INNER CITY
- CONSOLIDATE HOUSING ASSISTANCE & C. D. PLANS
- SECURE JOINT EDA/HUD ON REVIEW OF UDAG APPLICATION PROFILES FOR JOINT FUNDING
- ADD TO OMB A-95 REVIEW & COMMENT SYSTEM A SET OF URBAN IMPACT INDICATORS & RELATED HUD REVIEW PROCEDURES

ECONOMIC DEVELOPMENT ADMINISTRATION

- TARGET KEY PROGRAMS TO CITIES (e.g. TITLES I & II)
- TOUGHEN & ENFORCE PROJECT SELECTION CRITERIA REQUIRING BENEFITS TO LONG TERM UNEMPLOYED
- INITIATE STRATEGIES FOR FLEXIBLE STATE USE OF FUNDS RATHER THAN PROJECT BY PROJECT APPROVAL

ENVIRONMENTAL PROTECTION ADMINISTRATION

- TIE 208 PLANNING TO 201 WASTE WATER FACILITIES CONSTRUCTION PROGRAM
- REVISE WASTE WATER TREATMENT CRITERIA IN ORDER TO REDUCE SPRAWL (e.g. EXCESS DESIGN CAPACITY)
- ESTABLISH EMISSION REDUCTION PROGRAM WHICH ALLOWS ROOM FOR FUTURE GROWTH IF AIR POLLUTION REQUIREMENTS

DEPARTMENT OF TRANSPORTATION

- REQUIRE GOVERNORS & LOCAL OFFICIALS TO DESIGNATE A RECIPIENT FOR URBAN HIGHWAY FUNDS IN URBAN AREAS OVER 1.0 MILLION (REQUIRES LEGISLATION)
- CONSOLIDATE FHWA/UMTA PLANNING FUNDS (REQUIRES LEGISLATION)

SMALL BUSINESS ADMINISTRATION

- ESTABLISH UNIFORM RISK DEFINITIONS & ASSESSMENT POLICIES (SECTION 7a)

DEPARTMENT OF LABOR

- INCREASE TARGETING & REDUCE SUBSTITUTABILITY OF KEY CETA TITLES

DEPARTMENT OF TREASURY

- TARGET ARFA TO ELIMINATE OPERATING EXPENDITURE RESTRICTIONS
- COMPLETE BASIC EVALUATION OF GENERAL REVENUE SHARING PROGRAM & IMPACT

DEPARTMENT OF HEALTH, EDUCATION & WELFARE

- PROVIDE CITY HALL WITH PASS THROUGH PLANNING & SOCIAL SERVICES FUNDS - TITLE XX
- PROVIDE INCENTIVES TO STATES TO PARTICIPATE IN ESEA PROGRAMS TO A GREATER EXTENT

AD



URBAN POLICY REVIEW OF EXISTING PROGRAM RECOMMENDATIONS

BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	URBAN POLICIES									
		FEDERAL COORDINATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBORHOOD	ECONOMIC DEVELOPMENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMINATION	JOB MOBILITY
HUD — HOUSING ASSISTANCE OF LOW & MODERATE INCOME HOUSEHOLDS	7										
• PROVIDE SPECIAL HOUSING ALLOCATION ASSISTANCE TO LOCAL GOVERNMENTS TO ENCOURAGE CREATIVE APPROACHES TO REVITALIZING NEIGHBORHOODS	7			✓	✓						
• COMBINE HOUSING RESOURCES WITH COMMUNITY DEVELOPMENT RESOURCES	7	✓									
• STRONGLY ENCOURAGE AREA-WIDE HOUSING OPPORTUNITY PLANS THROUGH SPECIAL AWARD OF SECTION 8 & CDBG FUNDS	10	✓		✓						✓	
• SET ASIDE 5% OF SECTION 8 FUNDS FOR HOUSING FOR HANDICAP	7				✓					✓	
• REQUIRE OWNERS OF BUILDINGS, ELIGIBLE FOR SECTION 8 ASSISTANCE, TO UNDERTAKE SOME BUILDING MODERNIZATION	7				✓						
HUD — SECTION 235 & TARGETED TANDEMS											
• SPECIFIC TARGETING & REDUCTION IN INTEREST RATES	7								✓	✓	✓
• INITIATE TARGETED TANDEM	7				✓					✓	
• GNMA MARKET SUPPORT	7				✓				✓	✓	
HUD — DIRECT LOANS FOR ELDERLY 202											
• SIMPLIFIED DEVELOPMENT PROCESS: SIMPLIFIED HANDBOOK	7	✓		✓	✓						
• TECHNICAL ASSISTANCE TO MINORITY DEVELOPERS	7			✓	✓					✓	
• TARGET TO HANDICAP; SMALL GROUP HOMERS	7			✓	✓					✓	



URBAN POLICY REVIEW OF EXISTING PROGRAM RECOMMENDATIONS

BASE PROGRAM RECOMMENDATIONS	PRIMARY POLICY	URBAN POLICIES									
		FEDERAL COORDINATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBORHOOD	ECONOMIC DEVELOPMENT	FISCAL CONDITIONS	ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMINATION	JOB MOBILITY
EDA — TITLES I & II — PUBLIC WKS.											
• TARGET PROGRAMS — CITIES IN DISTRESS	5			✓			✓		✓	✓	✓
• TIE PROGRAM TO SPECIFIC CITY PLANS	5	✓		✓			✓		✓		✓
• DEVELOP STRONG MONITORING SYSTEM & EARLY FEEDBACK	5	✓									
• PROVIDE SPECIFIC LINKS TO OTHER AGENCIES ECONOMIC & COMMUNITY DEVELOPMENT PROGRAMS	5	✓									
EDA — TITLE IX — SPECIAL ADJUSTMENT ASSIST.											
• TARGET PROGRAMS — CITIES IN DISTRESS (FULL USE OF NEW AMENDMENT)	5			✓			✓		✓	✓	✓
• REVISE GUIDELINES TO DESIGNATE COMMUNITIES OF 25,000 TO 250,000 FOR ASSISTANCE				✓			✓		✓		✓
• TIE PROGRAM TO COMMUNITY PLANS & STRATEGIES	5	✓		✓			✓		✓		✓
• JOINT USE OF VARIOUS PROGRAMS IN EDA; RELY INCREASINGLY ON LOCAL PLANS	5	✓		✓							
EDA — TITLE II — BUSINESS DEVELOPMENT LOANS											
• TOUGHEN OEDP GUIDELINES	5			✓			✓			✓	✓
• TARGET PROGRAM ON CITIES IN DISTRESS	5			✓			✓		✓	✓	✓
• STREAMLINE/DECENTRALIZE ADMINISTRATION	5	✓		✓							
• TIGHTEN & ENFORCE PROJECT SELECTION CRITERIA (BENEFITS TO LONG TERM UNEMPLOYED)	5	✓			✓						
• ARRANGEMENTS WITH OTHER AGENCIES CONCERNING JOINT USE OF FUNDS; JOINT STRATEGIES	5	✓		✓							
• COORDINATE BUSINESS & INFRASTRUCTURE PROGRAMS AROUND LOCALLY PREPARED PLANS	5	✓		✓			✓				✓
EDA — 304 — TITLE III — SUPPLEMENTAL ASSIST.											
• PERMIT STATES FLEXIBLE USE OF FUNDS RATHER THEN PROJECT BY PROJECT	5		✓								
• SHIFT RESOURCES TO BETTER SUPPORT LOCAL CAPACITY BUILDING	5			✓							
• COORDINATE 304 ASSISTANCE WITH LOCAL ECONOMIC DEVELOPMENT AID THROUGH STATE & LOCAL PLANS	5		✓	✓							
• EVALUATE USE OF EDA INCENTIVE TO INCREASE STATE PLAN & ECONOMIC DEVELOPMENT INCENTIVES	5		✓								
• REQUIRE WORK PROGRAMS FOR EXPENDITURE OF INVESTMENT DOLLARS	5			✓							
• DEVELOP FORMAL AND INFORMAL LINKS WITH OTHER AGENCIES (PLANNING & DEVELOPMENT)	5	✓		✓							

URBAN POLICY REVIEW OF EXISTING PROGRAM RECOMMENDATIONS

[illegible]




PROGRAM RECOMMENDATIONS

DOT URBAN HIGHWAY SYSTEM

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URBAN POLICY REVIEW OF EXISTING PROGRAM RECOMMENDATIONS

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URBAN POLICY REVIEW OF EXISTING PROGRAM RECOMMENDATIONS

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**URBAN POLICY REVIEW
OF EXISTING PROGRAM
PERFORMANCE**

**CONSERVING AMERICA'S
CITIES AND
NEIGHBORHOODS**

URBAN POLICY REVIEW OF EXISTING PROGRAM PERFORMANCE

	FEDERAL COORDINATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBORHOOD	ECONOMIC DEVELOPMENT			FISCAL CONDITION		ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMINATION	JOB MOBILITY
					TAX BASE	JOBS	RESTRUCTURE ECONOMY	IMMEDIATE RELIEF	REFORM				
EDA													
TITLE I & II-PUBLIC WORKS	✓	+	✓	-	✓	✓	+	✓	+	✓	✓	✓	✓
TITLE IX-SPECIAL ADJUSTMENT ASSIST.	✓	+	-	-	✓	✓	+	✓	+	✓	✓	✓	✓
TITLE II-BUSINESS LOANS	✓	-	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
TITLE III-304 SUPPLEMENTAL GRANTS	✓	+	✓	○	✓	○	✓	○	✓	✓	○	✓	✓
TITLE III-301/302 TECHNICAL ASSIST. AND PLANNING	✓	+	✓	○	✓	○	✓	○	+	✓	○	✓	✓
ACCELERATED PUBLIC WORKS	✓	○	+	✓	✓	+	✓	+	✓	○	○	✓	✓

HUD

HUD													
NEW TOWNS	/	/	/	O	I	/	I	/	I	/	+	/	/
PUBLIC HOUSING	-	/	/	/	/	/	O	/	O	-	/	/	/
SECT. 203b-HOUSING MORTGAGE GUARANTEE	-	O	O	/	/	+	O	O	O	/	/	+	/
SECT. 235- ASSISTED SINGLE FAMILY HOUSING	/	O	O	/	O	+	O	O	O	/	/	+	/
SECT. 202-ELDERLY HOUSING LOANS	/	O	O	/	O	+	O	O	O	/	.	/	O
SECT. 8- HOUSING ASSISTANCE PAYMENTS	/	O	O	+	/	/	O	O	O	/	/	+	+
312-REHAB. LOANS	/	O	+	+	+	+	O	O	O	+	+	/	/
CDBG-COMMUNITY DEVELOPMENT BLOCK GRANTS	/	-	+	/	/	/	/	O	-	+	/	/	/
UDAG-URBAN DEVELOPMENT ACTION GRANTS	/	+	+	/	+	/	/	/	+	+	+	/	/
701-COMPRES. PLNG.ASSIST.	/	+	/	/	/	O	/	O	/	+	/	/	/

DOT

DOT													
URBAN SYSTEM-HIGHWAYS	-	+	✓	-	✓	✓	✓	○	✓	✓	-	✓	+
INTERSTATE TRANSFERS-HIGHWAYS	+	+	+	✓	✓	+	✓	○	✓	+	+	○	+
SECTION 3 MASS TRANSIT CAPITAL GRANT PROGRAM	✓	✓	✓	✓	✓	+	✓	○	✓	+	+	✓	✓
SECTION 5 TRANSIT ASSISTANCE	✓	○	+	○	○	✓	○	+	○	✓	+	✓	+

KEY	POSITIVE	+	NEGATIVE	-
	MIXED	✓	NOT RELEVANT	0

URBAN POLICY REVIEW OF EXISTING PROGRAM PERFORMANCE

	FEDERAL COORDINATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOD	ECONOMIC DEVELOPMENT			FISCAL CONDITION		ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	JOB MOBILITY
					TAX BASE	JOB	RESTRUCTURE ECONOMY	IMMEDIATE RELIEF	REFORM				
SBA													
SMALL BUSINESS LOANS ^{7(a)}	—	O	✓	✓	✓	✓	✓	✓	✓	✓	—	✓	✓
SBIC, MESBIC	—	O	✓	✓	✓	✓	✓	✓	✓	✓	+	+	✓
LDC — LOCAL DEVEL. CORP.	✓	O	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓
HEW													
TITLE XX — BLOCK GRANTS SOCIAL SERVICES	✓	+	—	✓	O	✓	O	✓	✓	✓	O	✓	✓
ESEA — ELEMENTARY & SECONDARY EDUC.	✓	+	✓	✓	O	✓	O	✓	✓	✓	O	✓	✓
HEALTH — SERVICE DELIVERY PROGRAM	✓	+	✓	✓	O	✓	O	O	✓	✓	O	✓	✓
CSA													
CED — COMMUNITY ECONOMIC DEVEL.	—	O	✓	✓	✓	✓	✓	✓	—	✓	O	+	✓
CAP — COMMUNITY ACTION PROGRAM	✓	✓	✓	+	O	✓	O	O	O	+	O	+	✓
EPA													
208 — AREAWIDE WASTE TREATMENT PLNG.	✓	+	—	O	✓	O	✓	O	—	✓	—	✓	O
201 — WASTE WATER FACILITY CONSTRUCTION	—	+	✓	✓	✓	✓	✓	✓	✓	✓	—	✓	✓
AIR QUALITY — GRANTS	✓	+	+	+	+	+	+	O	+	+	+	O	O
TREASURY													
GRS — GENERAL REVENUE SHARING	✓	+	+	✓	+	✓	✓	+	✓	✓	✓	✓	✓
ARFA — ANTI-RECESSION FISCAL ASSISTANCE	✓	+	+	✓	+	✓	✓	+	+	✓	+	✓	✓

KEY

POSITIVE +
 MIXED ✓
 NEGATIVE —
 NOT RELEVANT O

URBAN POLICY REVIEW OF EXISTING PROGRAM PERFORMANCE

FEDERAL COORDINATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR- HOOD	ECONOMIC DEVELOPMENT			FISCAL CONDITION		ATTRACTIVE LIVABLE COMMUNITIES HOUSING	SPRAWL EFFICIENT LAND SETTLEMENT PATTERNS	RACISM DISCRIMI- NATION	JOB MOBILITY
				TAX BASE	JOBS	RESTRUCTURE ECONOMY	IMMEDIATE RELIEF	REFORM				

DOL

CETA II & VI PUBLIC SERVICE EMPLOYMENT	✓	+	+	✓	✓	✓	-	+	✓	✓	0	✓	✓
III & IV SPECIAL GROUP NEEDS & YOUTH	✓	✓	✓	✓	0	✓	-	✓	✓	0	0	✓	✓
TITLE I	✓	+	✓	✓	✓	✓	-	✓	✓	✓	0	✓	✓

KEY

POSITIVE

+

MIXED

✓

NEGATIVE

-

NOT RELEVANT

0

URBAN PROGRAM EVALUATION

	TARGETING TO DISTRESSED CITIES	TARGETING TO PEOPLE & NEIGHBOR HOODS	FEDERAL COORDINATION IMPACT	INCENTIVE TO STATES	ROLE OF CITY HALL	ROLE OF NEIGHBOR HOOD	ECONOMIC DEVELOPMENT			FISCAL CONDITION		ATTRACTIVE LIVABLE COMMUNITIES/ HOUSING	SPRAWL- EFFICIENT LAND SETTLEMENT PATTERNS	RACISM/ DISCRIMINATION	JOB MOBILITY
							TAX BASE	JOBS	RESTRUCTURE ECONOMY	IMMEDIATE RELIEF	REFORM.				
CSA	+	+	✓	✓	✓	✓	0	✓	0	0	0	✓	0	+	✓
OTHER JOB TRAINING DOL	✓	✓	-	✓	✓	-	-	✓	-	✓	-	0	0	✓	-
TITLE XX HEW	✓	✓	-	+	-	-	0	0	0	0	0	✓	0	+	-
UDAG HUD	+	+	0	✓	+	✓	+	✓	✓	✓	0	+	✓	0	✓

KEY

POSITIVE +

MIXED ✓

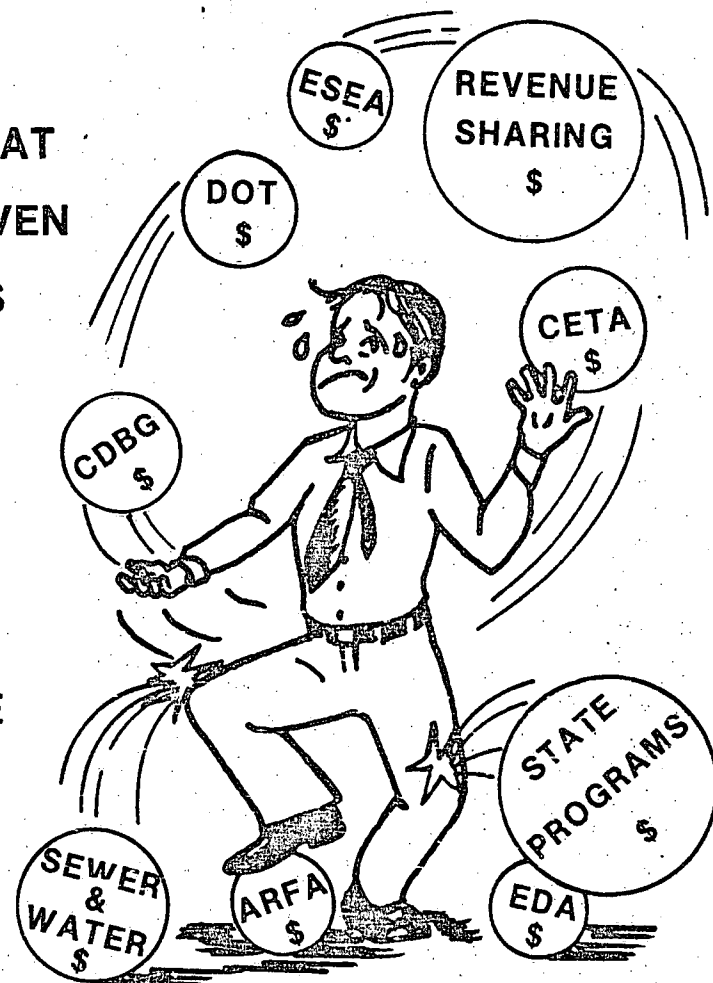
NEGATIVE -

NOT RELEVANT 0

LIMITED STATE INVOLVEMENT

- **FEDERAL AID EXCEEDS STATE AID IN MANY LARGE CITIES**
- **FEDERAL AID ACCOUNTS FOR APPROXIMATELY 25% OF LOCALLY SECURED FUNDS IN ALL CITIES, WHILE STATE AID IN MANY STATES IS FAR LESS**
- **ONLY 10 STATES SPENT AT LEAST \$1.0 MILLION DIRECTLY IN 1976 FOR THE PROVISION OF HOUSING OR COMMUNITY DEVELOPMENT FACILITIES**
- **ONLY 9 STATES GAVE FUNDS DIRECTLY TO CITIES IN 1976 TO HELP MEET HOUSING AND COMMUNITY DEVELOPMENT NEEDS**

- **THERE ARE 30 MAJOR FEDERAL PROGRAMS THAT MAKE UP 90 PERCENT OF ALL FEDERAL AID GIVEN DIRECTY TO LOCALITIES. THE WAY PROGRAMS ARE ADMINISTERED TAX THE PLANNING AND MANAGEMENT CAPABILITIES OF THE MOST SOPHISTICATED CITIES, AND OVERWHELM THE LESS CAPABLE.**
- **MANY LOCAL GOVERNMENT INSTITUTIONS ARE FRAGMENTED AND AUTHORITY OF LOCAL OFFICIALS UNCLEAR.**

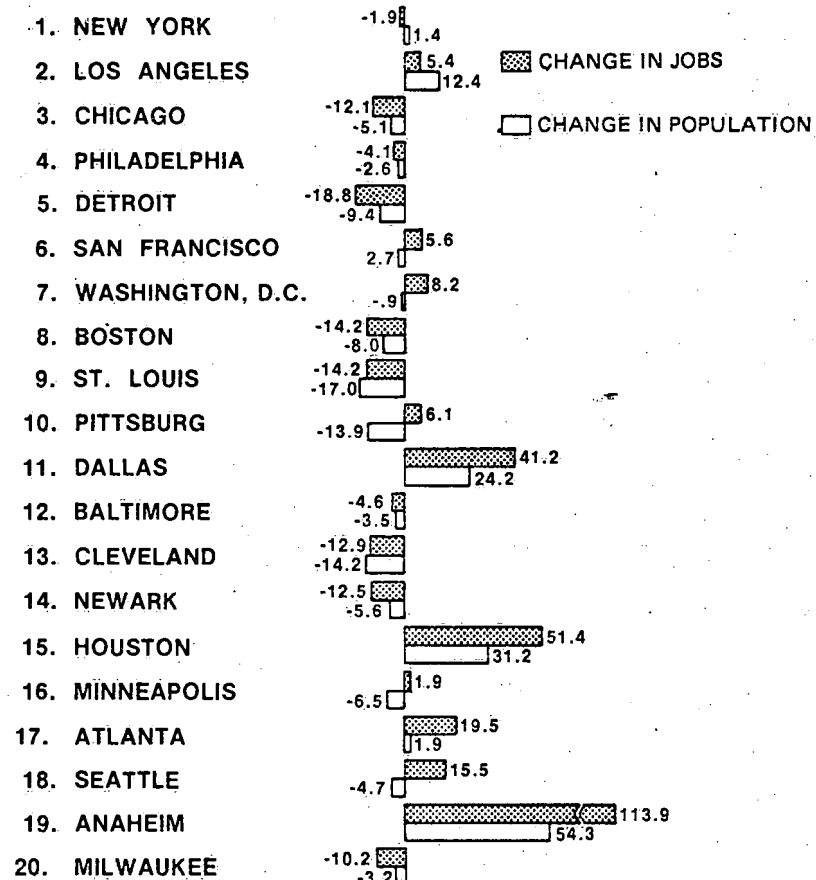


- **THE NATION HAS MORE THAN 5 MILLION NON-PROFIT OR VOLUNTARY NEIGHBORHOOD ASSOCIATIONS.**
- **BETWEEN 35 AND 40 MILLION AMERICANS GIVE THEIR TIME TO WORK THROUGH THESE ORGANIZATIONS EACH YEAR.**
- **SOME \$40 BILLION IN GOODS AND SERVICES ARE PRODUCED, RAISED AND DELIVERED EACH YEAR THROUGH THESE GROUPS AND THEIR MEMBERS.**

THE ECONOMIC PERFORMANCE OF LARGE CITIES IN THE 70'S, BY REGION

REGION	NUMBER OF CITIES WITH POPULATION 100,000 (1975)	GROWTH IN MANUFACTURING / RETAIL EMPLOYMENT (1969-72) (PERCENT)	AVERAGE UNEMPLOYMENT RATE 1976 (PERCENT)
NORTHEAST	27	-13.6	11.1
NORTH CENTRAL	39	-1.2	7.3
SOUTH	57	21.5	6.8
WEST	37	17.5	8.5

CHANGE IN CENTRAL CITY JOBS AND POPULATION FOR THE 20 LARGEST SMSAs BETWEEN 1960 AND 1975



OLDER CITIES HAVE LOST A GREAT MANY OF THEIR MIDDLE INCOME RESIDENTS, CHICAGO, FOR EXAMPLE, BETWEEN 1950 AND 1970, GAINED 150,000 HOUSEHOLDS IN THE LOWEST 40% OF INCOME AND LOST 140,000 IN THE TOP 40%

BOND RATINGS FOR CENTRAL CITIES OF 20 LARGEST SMSAs, 1976

	MOODY'S	STANDARD & POOR		MOODY'S	STANDARD & POOR
NEW YORK CITY	B	N.R.*	DALLAS	AA	AA
LOS ANGELES	AAA	AA	BALTIMORE	A1	A
CHICAGO	AA	AA	CLEVELAND	A	A
PHILADELPHIA	BAA	A-	NEWARK	BAA	BBB
DETROIT	BAA	BBB	HOUSTON	AAA	AAA
SAN FRANCISCO	AAA	AA	MINNEAPOLIS	AAA	AAA
WASHINGTON, D.C.		N.R.	ATLANTA	AA	AA
BOSTON	BAA	A-	SEATTLE	AA	AA
ST. LOUIS	A	A	ANAHEIM	A1	A
PITTSBURGH	A	AA	MILWAUKEE	AAA	AAA

BOLDFACE = (DISTRESSED CITY CATEGORY IN TERMS OF BROOKINGS INSTITUTION "HARDSHIP INDEX")

* N.R. = Not Rated

FISCAL PROBLEMS

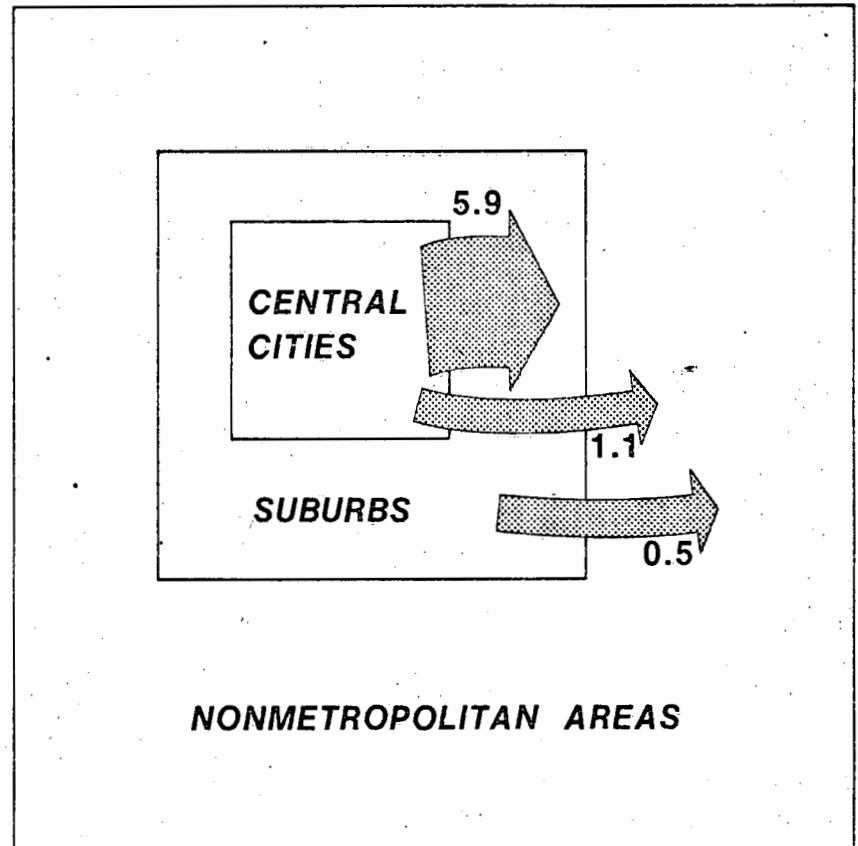
- LOSS OF \$30.0 BILLION IN MUNICIPAL PURCHASING POWER SINCE 1972 BECAUSE OF INFLATION (25%)
- LOSS OF MIDDLE CLASS PURCHASING POWER (\$40 BILLION) BETWEEN 1974 AND 1977 IN CITIES
- ASSESSED VALUATION IN CENTRAL CITIES BETWEEN 1960 AND 1973 GREW MUCH SLOWER THAN INFLATION

EAST	1.6%	SOUTH	4.95%
MIDWEST	2.74%	WEST	5.40%
- THERE HAS BEEN A .3% DECREASE IN AGGREGATE SERVICE BUDGETS AND A 13% REDUCTION IN AGGREGATE CAPITAL BUDGETS OF THE LARGEST CITIES BETWEEN FISCAL YEARS 1976 AND 1977
- FOR THE 240 LARGEST CITIES, EXPENDITURES INCREASED BY 120% BETWEEN 1967 AND 1972, WHILE FEDERAL AID TO THOSE CITIES INCREASED BY 35%

MOVEMENT OF PEOPLE AWAY FROM CENTRAL CITIES

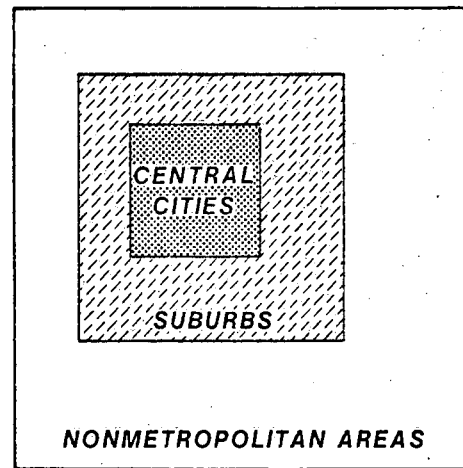
1970-1975 (000,000)

- THE PEOPLE WHO ARE LEAVING CITIES TEND TO BE RICHER, BETTER EDUCATED AND YOUNGER
- AMERICAN PEOPLE HAVE ALWAYS BEEN MOVING. IT IS IMPORTANT TO NOTE WHO IS MOVING, WHO IS STAYING, AND WHAT PROBLEMS VAST MOVEMENTS OF PEOPLE AND JOBS ARE CAUSING

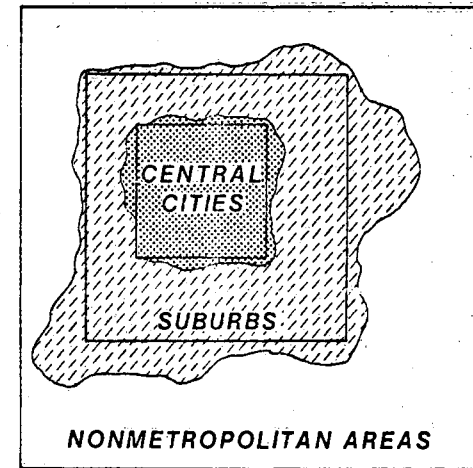


NOTE: WIDTH OF ARROWS IS PROPORTIONAL IN VOLUME
OF NET FLOWS AMONG THE THREE AREAS

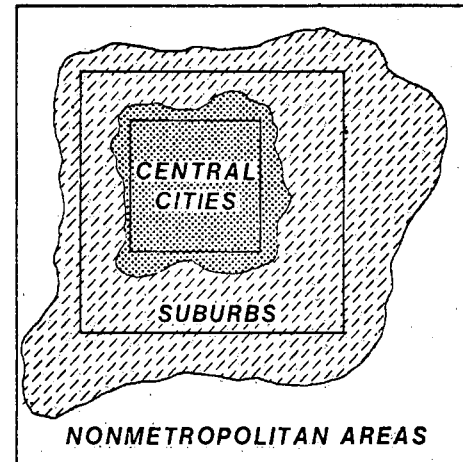
**HAPHAZARD
METROPOLITAN
GROWTH
PATTERNS**



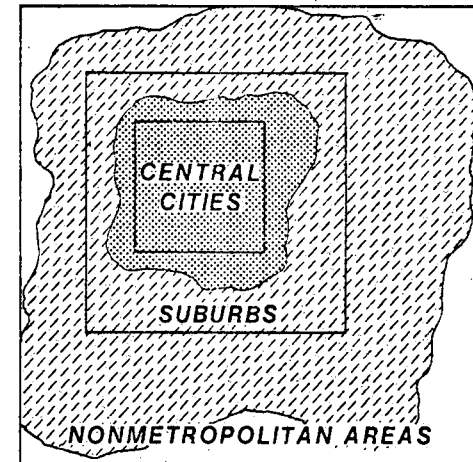
1970



1980

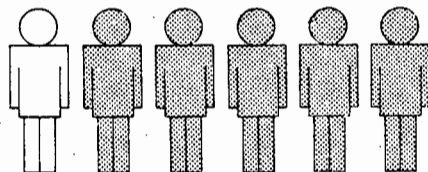


1990

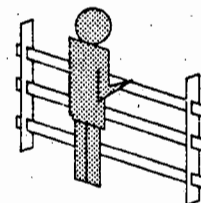


2000

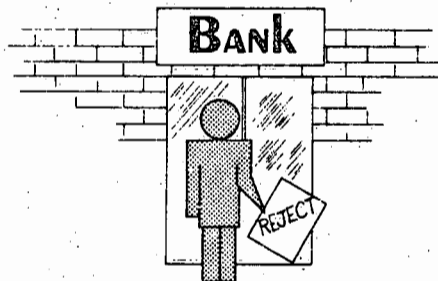
**POOR BLACKS ARE FIVE TIMES MORE
LIKELY THAN POOR WHITES TO LIVE
IN HIGHLY CONCENTRATED POVERTY
AREAS WITHIN THE CENTRAL CITIES**



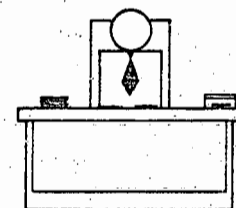
**MANY SUBURBS ARE STILL NOT
ACCESSIBLE TO MINORITIES**



**BANK LOAN REJECTIONS FOR MINOR-
ITIES WERE 50% HIGHER THAN FOR
NON-MINORITIES**



**MINORITIES DENIED TOP AND MIDDLE
MANAGEMENT JOBS IN MOST KEY
INDUSTRIES**



UNEMPLOYMENT RATE BY AGE, SEX, AND RACE

1954 to 1976

Percent

